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Public consultation on the review of the European long-term investment funds (ELTIF) regulatory framework

Fields marked with * are mandatory.

Introduction

The **short version** of this consultation is also available in **German** and **French**.

Die kurze Version dieser öffentlichen Konsultation ist auch auf Englisch und Französisch verfügbar.

La version courte de cette consultation est également disponible en allemand et en anglais.

Disclaimer

This public consultation is a working document of the Commission services for consultation and does not prejudge the final decision that the Commission may take.

The views reflected on this consultation paper provide an identification on the approach the Commission services may take but do not constitute a final policy position or a formal proposal by the European Commission.

1. Background of this public consultation

Regulation (EU) 2015/760 on European long-term investment funds (ELTIF) is a pan-European framework for Alternative Investment Funds (AIFs) that invest in longer term real economy investments such as social and infrastructure projects, real estate and SMEs. ELTIFs can serve as important conduits of investments to support the capi tal markets union, the European green deal and the digital single market.

The ELTIF regime is intended to facilitate investment in these assets by pension funds, insurance companies, professional and retail investors providing an alternative non-banking source of finance. Such long-term finance is critical to enabling the development of the European economy on the path of smart, sustainable and inclusive growth, while supporting job creation and improving overall economic competitiveness and resilience to systemic shocks. The

ELTIF Regulation lays down uniform rules on the authorisation, investment policies and operating conditions of EU AIFs and marketed in the Union as ELTIFs. ELTIFs may also, under certain conditions, be marketed to retail investors under a pan-European passport.

Since the adoption of the ELTIF legal framework in April 2015, only a small number of ELTIFs have launched with a relatively small amount of net assets under management (total AuM below EUR 2 billion). There are currently approximately 27 ELTIFs in the EU, while only 22 ELTIFs are estimated to being marketed and a number of Member States have no domestic ELTIFs. The failure of the ELTIF market to develop as expected highlights the need to complete a review of the regulation to better understand the reasons behind the low uptake and develop policy options to improve the attractiveness of the ELTIF regime. By reviewing the legal and policy elements of the ELTIF framework, the Commission aims to enhance attractiveness of the ELTIF legal framework for long-term investment projects, increase the number of ELTIF funds and overall investment in the real economy.

In June 2020, the <u>High Level Forum on the Capital Markets Union (HLF)</u> has made a set of specific recommendations calling for a review of the ELTIF Regulation broadening the scope of eligible assets and reducing potential barriers to investment. The Commission is currently assessing the HLF's recommendations as part of the ELTIF review and the <u>C</u> <u>MU action plan</u>.

Under Article 37 of the ELTIF Regulation, the Commission is required to review the framework and submit a report to the co-legislators assessing the contribution of the ELTIF Regulation and of ELTIFs to the development of the capital markets union and smart, sustainable and inclusive economic growth. If deemed necessary, the report will be accompanied by a legislative proposal.

2. High-Level Forum's recommendations for the review of the ELTIF regime

Since the publication of the <u>first capital markets union (CMU) action plan in 2015</u>, many actions were taken to develop adequate sources of long-term funding. The CMU is built on the understanding that it will enable EU companies to access more stable and long-term financing. Tackling the climate crisis and managing the energy transition to a low carbon economy, as well as other environmental and social challenges requires a real long-term horizon and long-term investments. The success of investments in new technologies and infrastructures requires effective regulatory frameworks, robust and cost-effective financial structures.

Furthermore, financing for projects such as transport infrastructure, sustainable energy generation or distribution, social infrastructure (housing or hospitals), the roll-out of new technologies and systems that reduce the use of resources and energy, or the further growth of SMEs, can be scarce. As the financial crisis has shown, complementing bank financing with a wider variety of financing sources that better mobilise capital markets could help tackle financing gaps. ELTIFs can play a crucial role in this respect, and can also mobilise capital by attracting retail and third-country investors.

In June 2020, the <u>High Level Forum on the CMU issued a number of recommendations for the review of the EL</u>TIF <u>Regulation</u> by both amending and/or adding new provisions to the existing legal framework, such as reducing barriers to investments and broadening the scope of eligible assets and investments.

The Commission has committed to conducting an impact assessment of the ELTIF regime that will explore whether targeted amendments to the legislation can deliver a more proportionate regulatory environment and facilitate the improvement of the ELTIF framework. The objective of this process is to improve the effectiveness of the regulatory regime for ELTIFs and their managers, alleviate the administrative burden where possible while ensuring that ELTIFs are the fund structure of choice for channelling funding to long-term investment projects, while maintaining adequate investor protection safeguards.

This public consultation will support the policy work of the Commission services in assessing the ELTIF regulatory framework and preparing policy proposals in this area. The Commission services are committed to comprehensively evaluating the functioning of the ELTIF regulatory framework and exploring options to tailor and, where appropriate, amend the provisions of the ELTIF Regulation and the implementing EU legislation.

This public consultation will also contribute to the Report of the European Commission to the European Parliament and the Council pertaining to the functioning of the ELTIF Regulation and fulfil the legal mandate set out in Article 37 of the ELTIF Regulation.

3. Responding to this consultation and follow up to the consultation

In this context and in line with the <u>better regulation principles</u>, the Commission will launch an open public consultation to gather evidence and stakeholders' feedback on the challenges, barriers and opportunities for improvements to the ELTIF regulatory framework.

While responding to the regulatory barriers and regulatory opportunities, two principles should be kept in mind. First, the review of regulatory issues in the ELTIF regime should not undermine the effectiveness of its investor protection safeguards. Second, while the focus of this public consultation is on the evaluation and the intended improvement of the ELTIF regime, this public consultation will also take into account the parallel consultations and/or review processes, irrespective of the timing, of the other EU financial acquis, such as that of the AIFMD and the MiFID II/MiFIR.

In order to collect further evidence, the Commission is seeking for views on the main reasons behind the slow uptake in ELTIFs across the Union, as well as reasoned and numerically supported suggestions for an improved functioning of the ELTIF regime.

The consultation will allow stakeholders to either respond to the short version of the questionnaire comprising general questions on the ELTIF framework, or a the full version of the questionnaire comprising both general and targeted questions on the operation of the ELTIF regime.

Interested parties are invited to provide feedback on the questions raised in this online questionnaire.

Views are welcome from anyone.

If you are representing Member States, national competent authorities and/or ESMA, market participants, such as asset managers, investment firms, credit institutions, financial intermediaries, stock exchanges, institutional and retail investors, consumer and investor organisations, manufacturers and distributors of financial products and services, financial and legal advisers or other services providers, as well as academics and policy think-tanks, you are kindly requested to disclose your affiliation below.

We invite you to add any documents and/or data that you would deem useful to your replies at the end of this questionnaire, and only through the questionnaire.

Please explain your responses and, as far as possible, illustrate them with concrete examples and substantiate them numerically with supporting data and empiric evidence. Where appropriate, provide specific operational suggestions to questions raised. This will allow further analytical elaboration.

You are not required to answer every questions and you may respond to only those questions that you deem the most relevant.

You are requested to read the <u>privacy statement attached to this consultation</u> for information on how your personal data and contribution will be dealt with.

¹ In the context of the <u>public consultation on the functioning of the Directive 2011/61/EU on alternative investment fund managers (AIFMD)</u>, it should be clarified that this public consultation on <u>Regulation (EU) 2015/760 on European long-term investment funds (ELTIF)</u> should be considered as a separate workstream. Stakeholders are hereby invited to provide any ELTIF regime specific feedback and/or data within the remits of this consultation.

Please note: In order to ensure a fair and transparent consultation process only responses received through our online questionnaire will be taken into account and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-eltif-public-consultation@ec.europa.eu</u>.

More information on

- this consultation
- the consultation document

*Language of my contribution

Portuguese

- investment funds
- the protection of personal data regime for this consultation

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*I am giving my contribution as		
Academic/research institution	EU citizen	Public authority
Business association	Environmental organisation	Trade union
Company/business organisation	Non-EU citizen	Other
Consumer organisation	Non-governmental organisation (NGO)	
*First name		
Maria		
*Surname		
Birkvad		
*Email (this won't be published)		
mbi@fida.dk		
*Organisation name		
255 character(s) maximum		
Finance Denmark		
*Organisation size		
Micro (1 to 9 employees)		
Small (10 to 49 employees)		
Medium (50 to 249 employed)		
Large (250 or more)		

Transparency register number

255 character(s) maximum

Check if your organisation is on the <u>transparency register</u>. It's a voluntary database for organisations seeking to influence EU decision-making.

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*Country of origin

Please add your country of origin, or that of your organisation.

0	Afghanistan	Djibouti		Libya	0	Saint Martin
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0	Bahamas	French Guiana		Mexico		Somalia

Bahrain	French Polynesia	Micronesia	South Africa
Bangladesh	French Southern and Antarctic Lands	Moldova	South Georgia and the South Sandwich Islands
Barbados	Gabon	Monaco	South Korea
Belarus	Georgia	Mongolia	South Sudan
Belgium	Germany	Montenegro	Spain
Belize	Ghana	Montserrat	Sri Lanka
Benin	Gibraltar	Morocco	Sudan
Bermuda	Greece	Mozambique	Suriname
Bhutan	Greenland	Myanmar	Svalbard and
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Bolivia	Grenada	Namibia	Sweden
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Bosnia andHerzegovina	Guam	Nepal	Syria
Botswana	Guatemala	Netherlands	Taiwan
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Canada India Norway	Turkey
Cape Verde Indonesia Oman	Turkmenistan
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	Caicos Islands
Central African Iraq Palau Republic	Tuvalu
Chad Ireland Palestine	Uganda
Chile Isle of Man Panama	Ukraine
China Israel Papua New	United Arab
Guinea	Emirates
Christmas Italy Paraguay	United
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Clipperton Jamaica Peru	United States
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Croatia Kuwait Romania	Vietnam
Cuba Kyrgyzstan Russia	Wallis and
	Futuna
Curaçao Laos Rwanda	Western
	Sahara
Cyprus Latvia Saint	Yemen
Barthélemy	

Czechia	Lebanon	Saint HelenaAscension andTristan daCunha	Zambia
DemocraticRepublic of theCongo	Lesotho	Saint Kitts and Nevis	Zimbabwe
Denmark	Liberia	Saint Lucia	
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Your personal details (name, organisation name and size, transparency register number, country of origin) will be published with your contribution.

I agree with the personal data protection provisions

Choose your questionnaire

*Please indicate whether you wish to respond to the short version (6 questions) or full version (42 questions) of the questionnaire.

The short version only covers the general aspects of the ELTIF regime.

The full version comprises 36 additional questions addressing more technical features.

Note that only the questions that are part of the short version are also available in French and German.

- I want to respond only to the **short version of the questionnaire** (6 questions)
- I want to respond to the full version of the questionnaire (42 questions)

1. Introductory questions

Question 1. Please specify to what extent you agree with the statements below?

	1 (fully disagree)	2 (somewhat disagree)	3 (neutral)	4 (somewhat agree)	5 (fully agree)	Don't know - No opinion - Not applicable
The ELTIF framework has been successful in achieving its objective of raising and channelling capital towards European long-term investments in the real economy	•	0	0	0	0	0
The scope of the ELTIF authorisation is appropriate	0	0	0	0	0	•
The costs of launching and operating an ELTIF, and the regulatory and administrative burdens are appropriate	0	0	•	0	0	0
The ELTIF regime is relevant to the needs and challenges in EU asset management	0	0	•	0	0	©
The existing ELTIF regime is consistent with the CMU objectives	0	0	•	0	0	©
The ELTIF regime has brought added value to investors in and the financing of long-term projects	0	•	0	0	0	©
The ELTIF investor protection framework is appropriate	0	0	•	0	0	©

Question 1.1 Please explain your position on your responses to question 1, providing key arguments to support your answers:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We welcome a review of the regulatory framework for ELTIFs as this is a important step towards long-term investment in the EU and towards meeting Europe's pressing needs for financing growth and long-term development. The Regulationhas the capability to maximize the potential for sustainable investments through investment funds, by channeling private investors' savings towards sustainable long-term investments, and thereby supporting the objectives of the CMU and the EU Infrastructure Investment Plan.

For the Regulation to be successful a "one size-fits all" approach should be avoided as it fails to address the different needs of the wide range of investors it seeks to and should target. Given the different needs of different investor types, strategies and projects potentially covered by the Regulation the review must ensure that the interests and needs of different investortypes are met and that the right incentives are in place for ELTIFs to become a market success. We would be in favor of ensuring flexibility in the ELTIF framework, on the eligibility of the underlying assets, the diversification rules for ELTIFs, the possibility to treat certain types of investors as professional investors and the lifetime/lifecycle of the ELTIF.

Channeling investments towards (sustainable) infrastructure projects and SMEs must be a key objective as well as finding practicable solutions to ensure ELTIFs will materialize their added value and realize their market potential.

The existing regulation can foster sustainable investments to private investors mainly through financial instruments issued by "sustainable issuers", whereas there is only limited possibilities for the retail segment to invest in (less liquid) sustainable large scale infrastructure projects. These are the most important and urgent investments to be made for a successful sustainable transition of the European economy. Here the ELTIF regulation when properly recalibrated could play a key role.

The UCITS Directive constitute the regulatory framework for the management and distribution of around 75% of all collective investments by retail investors in Europe . Attractive sustainable assets may be available to UCITS funds, but the large-scale investments needed for the transition of European infrastructures currently remain outside the investment scope of UCITS.

AIFs (covered by AIFM Directive) are designed for professional investors and only few retail investors typically in the high-net-worth segment are investing in AIFs. AIFs are as such the primary shell for illiquid infrastructure investments.

ELTIFs constitute a specific pan-European fund product (an AIF) for both retail- and professional investors aimed to increase the amount of "patient", non-bank finance available for companies investing in the real economy of the European Union.

Under the existing regulatory framework, UCITS can neither invest in AIFs, nor ELTIFs. In addition, different practices of local NCAs towards AIFs, are an obstacle for retail market cross-border distribution and a well-functioning internal market.

Given that attractive infrastructure projects exist and being available to retail investors through UCITS funds, we find that AIFs and ELTIFs could play a crucial role for the transformation of the European economy

towards a sustainable path of growth, and for delivering sustainable infrastructure projects to the benefit of the Member States.

In our opinion, several issues exist

- For retail investors, investing directly in long-term illiquid assets requires a long-term commitment (15 years +). Therefore, direct investments in ELTIFs are unattractive being mostly closed-ended funds, and involving a long-term commitment. The fact that no secondary markets exist, further deters retail investors from obtaining ELTIF funds.
- For AIF-Managers, the ELTIF Regulation lays down comprehensive requirements, which long-term funds must meet in order to achieve an "ELTIF" label. Hence, it is cumbersome for AIFMs to obtain the ELTIF label.
- For distributors, ELTIFs are commercially unattractive due to the cost and complexity involved in marketing them towards retail investors (MIFID compliance) and the ELTIF regulation's requirements to monitor the total portfolio investment limits on an ongoing basis. Recovering these costs on a commercially viable basis is currently not possible with investment limits being as low as €10.000
- ELTIF provisions are more restrictive than UCITS provision. E.g. it does not allow commodity exposures, investments in derivatives, applies restrictions on investments in other funds. Restrictions in the investment universe and portfolio diversification requirements should be loosened.
- To make ELTIFs more attractive and relevant for retail investors and thereby potentially large scale illiquid sustainable investments, UCITS should be allowed to invest to certain levels in such AIFs.

Question 2. Please indicate the areas and provisions in the ELTIF regime w needed to improve the functioning of the ELTIF regulatory framework? Please

	(no policy action needed)	(policy action could be considered)	qpolic actio desiral
General princinples and definitions used in the ELTIF Regulation	0	0	0
Market capitalisation threshold defining an SME equity or debt issuer	0	0	0
Authorisation requirements	0	0	0
Operational conditions	0	0	0
Passportability of ELTIFs	0	0	0
Rules pertaining to eligible investments	0	0	0
Clarification and/or practical guidance on the eligibility requirements, notably in relation to investments in real assets	0	0	0
Rules pertaining to the prohibition to undertake certain activities	0	0	0
Rules concerning the qualifying portfolio undertakings	0	0	0
Conflict of interests related rules, including the ban on co- investment	0	0	0
Portfolio composition and diversification rules and their application	0	0	0
Concentration limits	0	0	0
Rules and limitations related to the borrowing of cash	0	0	0
Redemption related rules and life-cycle of ELTIFs	0	0	0
Rules concerning the disposal of ELTIF assets	0	0	•
Transparency requirements	0	0	0
Prospectus-related provisions	0	0	0

Cost disclosure related rules	0	0	0
Rules pertaining to the facilities available to investors for making subscriptions	•	•	0
Requirements concerning the marketing and distribution of ELTIFs to investors	©	0	0
Specific provisions concerning the depositary of an ELTIF marketed to retail investors	©	•	0
Provisions and rules pertaining to the marketing of ELTIFs to retail investors	•	•	0
Provisions integrating the EU Taxonomy for sustainable activities into the ELTIF framework	•	•	0
Inconsistent or duplicative application of the ELTIF related requirements by Member States	©	0	•
Issues arising from the supervisory practices within Member States	0	0	0
Cross-border marketing related challenges	0	0	0
Excessive reliance on distribution networks to market ELTIFs	©	©	•
Excessive costs of setting up and operating ELTIFs	0	©	0
Competition from existing national fund structures	0	0	0
Taxation related issues	0	©	0
Other aspects	0	0	0

Question 2.1 Please explain your position on your answer to question 2, providing your arguments, and where appropriate, concrete examples and data to support your answers:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The ELTIF regulation defines two categories of assets eligible, eligible investment assets and UCITS-eligible assets defined under Article 50(1) of the UCITS Directive. The latter can constitute a proportion of up to 30% of the ELTIF's portfolio, which we consider being too low. The current 70% proportion invested in non-listed assets would be too high for some types of strategies. We see the need to have more flexible limits for the ELTIF framework to work through different strategies and client types. Especially more liquid assets should be allowed also to honor more flexibility with regards to maturity structures af ELTIFs. This would allow ELTIFs to gather more assets especially from a retail investor base. The resulting higher inflows into ELTIFs will in turn attract more funds to be invested into unlisted assets and less liquid assets, expected to drive the ELTIF's returns over the long-term.

Another issue concerns the current restrictions on holdings of "real assets", limited to a value of at least €10 million. This threshold is a limiting factor, precluding smaller value projects that could be of value for the ELTIF's portfolio. There is also a lack of clarity in the wording of the Regulation for prospective ELTIF managers to determine their investment universe, where "real assets" are only very broadly intended to "generate an economic and social benefit", without further specifications. Also, the current maximum €500 million market capitalisation threshold to define listed (non-financial) undertakings as eligible should be reevaluated and preferably increased.

The requirements in terms of suitability tests and investment restrictions for prospective retail clients has placed a considerable burden on ELTIFs distributors. For distributors, ELTIFs are commercially unattractive due to the cost and complexity involved in marketing them towards retail investors (MiFID compliance), and the ELTIF regulation's requirements to monitor the total portfolio investment limits on an ongoing basis. One might solve some of these issues through other regulation for instance in MIFID or by allowing UCITS to invest some very limited share of the assets in ELTIFs given changes in the maturity structure of the ELTIFs

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Question 3. Please rate the following characteristics of the ELTIF framework based on how positive or negative their impact is, as follows:

	-2 significant negative impact	- 1 negative impact	O no impact	1 positive impact	2 significant positive impact	Don't know - No opinion - Not applicable
Broad scope of eligible assets under the ELTIF regime	©	•	©	0	0	0
Long-term and illiquid nature of the investments of an ELTIF	0	0	•	0	0	0
Operational conditions	©	©	•	0	0	0
Transparency requirements	©	©	•	0	0	0
Availability of ELTIFs to retail investors	0	©	•	0	0	0
Requirements and safeguards for marketing of ELTIFs to retail investors	0	•	•	0	•	•
Validity of an authorisation as an ELTIF for all Member States	0	0	0	0	0	•
Other aspects	0	0	0	0	0	•

5000 character(s) maximum including spaces and line breaks, i.e. stricter than	the MS Word characters counting method.
2. Scope of the ELTIF author	sation and process
Question 4. Is the scope of the ELTII	authorisation and operating conditions
Please explain your answer.	
5000 character(s) maximum including spaces and line breaks, i.e. stricter than	the MS Word characters counting method.
Question 5. Should the ELTIF frame the ELTIF passport?	work be amended to enhance the use of

Question 3.1 Please explain your position on your answer to question 3,

Question 6. Should any of the following investments be eligible under the revised ELTIF framework? Please rate as follows:

	-2 investments should be strongly discouraged	- 1 investments should be discouraged	O no impact	investments should be encouraged	investments should be strongly encouraged	Don't know - No opinion - Not applicable
Investments in innovative technologies	0	0	0	•	0	©
Investments in green, sustainable and/or climate related projects	0	0	0	0	•	0
Investments in projects that classify as sustainable under the EU taxonomy for sustainable activities	0	0	0	0	•	0
Post-COVID 19 recovery related projects	0	0	0	0	0	•
Any financial assets with long-term maturities	0	0	0	•	0	0
Investments in digital assets and infrastructure	0	0	0	•	0	0
Investments in social infrastructure and social cohesion	0	0	0	•	0	0
Investments in energy infrastructure and energy efficiency	0	0	0	•	0	0
Any real estate assets, including commercial and residential real estate without a perceived economic or social benefit under the Union's energy, regional and cohesion policies	0	0	0	•	0	0

The scope of the investment universe of ELTIFs and eligible assets as currently set out in the ELTIF Regulation be further expanded to other areas and asset classes	©	•	•	•	•	•
The scope of the investment universe of ELTIFs and eligible assets as currently set out in the ELTIF Regulation be more restricted or limited to a narrower set of assets/investments	•	©	0	•	©	•
Other types of assets and investment targets, and/or other regulatory approaches should be pursued	0	0	0	0	0	•

Question 6.1 Please explain your position on your responses to question 6, including the benefits and disadvantages as well as potential costs thereof, where possible.

In particular, please indicate if you consider that any changes in the ELTIF regime are necessary, and if so which ones, and why? Should you be of the opinion that investments in certain eligible assets be strongly encouraged, please provide further details on the possible definitions and scope of such different assets (e.g. references to existing or new legal definitions, examples, etc.):

character(s) maximuling spaces and line	er than the MS	Word character	s counting meth	od.

Question 7. Should some of the definitions related to the investment universe of ELTIFs and eligible assets used in the ELTIF Regulation, such as "long-term", "capital", "social benefit", "debt", "sustainable", "energy, regional and cohesion policies" and "speculative investments" be revised to enhance the clarity and certainty around the application of the ELTIF regime?

If so, how should those definitions be amended and why?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Duestion 8. Is the ELTIF framework appropriate in respect of the provisions elated to investments in third countries? Yes No Don't know / no opinion / not relevant Duestion 8.1 Please explain your answer to question 8. In particular, please describe in detail any necessary adjustments to enhance egal certainty, for instance, with respect to the proportion invested in EU dember States with a view to benefit the ELTIF market, their managers and the broader European economy. Sood character(s) maximum nocluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.									
Yes No Don't know / no opinion / not relevant Nuestion 8.1 Please explain your answer to question 8. In particular, please describe in detail any necessary adjustments to enhance egal certainty, for instance, with respect to the proportion invested in EU dember States with a view to benefit the ELTIF market, their managers and the broader European economy.									
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Question 8.1 Please explain your answer to question 8.1 particular, please describe in detail any necessary adjustments to enhance egal certainty, for instance, with respect to the proportion invested in EU dember States with a view to benefit the ELTIF market, their managers and the broader European economy.	No								
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Question 9. Which provisions and requirements related to the eligibility of investments and investment assets set out in the ELTIF Regulation should be updated to improve the functioning of the ELTIF framework? Please rate as follows:

	(no policy action needed)	(policy action could be considered)	question desirable)	4 (policy action needed)	(policy action very strongly needed)	Don't know - No opinion - Not applicable
A size requirement of at least EUR 10 000 000 for eligible real assets investments	0	0	0	0	•	0
A condition for an exposure to real estate through a direct holding or indirect holding through qualifying portfolio undertakings of individual real assets	0	0	0	0	0	•
Limitation on eligible investment assets to units or shares of ELTIFs, EuVECAs and EuSEFs, as opposed to other potential fund categories	0	0	0	0	•	0
Inability to invest in a "financial undertaking"	0	0	0	0	0	0
EUR 500 000 000 market capitalisation threshold set out in the ELTIF Regulation for investing in listed issuers	0	0	0	0	•	0
Rules related to investments in third-country undertakings	0	0	0	0	0	0

Other conditions and requirements related to eligible investment assets and qualifying portfolio undertakings	0	0	•	0	0	•
---	---	---	---	---	---	---

Question 9.1 Please provide your assessment of the adequacy and effectiveness of the ELTIF framework with respect to the execution of fund-of-fund investment strategies, real assets investment strategies and any restrictions on investments in other funds throughout the ELTIF's life.

Please explain and provide your suggestions which specific provisions of the ELTIF Regulation may benefit from improvements, and why:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Regarding the definition of "eligible investment assets" under Article 10 of the Regulation, we believe this has proven too restrictive, limiting the effectiveness of investment strategies when compared to alternative (AIF) fund structures.

4. Types of investors and effective investor protection

Question 10. Please describe key barriers to the development of the ELTIF market, whether regulatory or of another nature, if any, to institutional investments that you consider reduce the attractiveness of the ELTIFs for institutional

Please explain:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Institutional investments have preferred to rely on other AIF structures, as characterised by far fewer constraints, especially in terms of defining eligible investment assets, restrictions on real asset holdings (i.e. at least €10 million) and on investments in other open-end structures, as well as in terms of the broad exclusion of financial undertakings as "qualifying portfolio undertakings".

Question 11. Should any of the following provisions of the ELTIF legal framework be amended, and if so how, to improve the participation and access of retail investors to ELTIFs?

Please explain which of the following provisions should be amended and give specific examples where possible and explain the benefits and disadvantages of your suggested approach, as well as potential effects and costs of the proposed changes.

- a) Amendment of the size of the initial minimum amount for retail investors, and net worth requirements
 - Yes
 - O No
 - Don't know / no opinion / not relevant

Please explain your answer to question 11.a, as well as your suggested approach if you responded yes:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

For retail investors with a total financial instrument portfolio of less than €500.000, ELTIF regulation limits the investable amount to no more than 10% of such portfolio with the initial amount of at least €10.000. When combined, the Regulation's UCITS-inspired diversification requirements and those related to retail distribution and target market identification (MIFID) described above already offer an adequate degree of investor protection, such that the additional constraints on minimum investment amounts seems overly restrictive. In addition, the €500.000 and €10.000 limits are not calibrated with typical investor behavior. Investors will typically have financial instruments in several types of wrappers, and they might very well be in different accounts. The ELTIF distributor will therefore not necessarily have a consolidated overview of all the individual investor's holdings.

- b) Amendment of the specific requirements concerning the distribution of ELTIFs to retail investors (suitability test)
 - Yes
 - O No
 - Don't know / no opinion / not relevant

Please explain your answer to question 11.b, as well as your suggested approach if you responded yes:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

ar in	ease explain your answer to question 11.d, as well as your suggested oproach if you responded yes: 5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. For the reasons mentioned earlier in this consultation it should be considered to convert the current ELTIF structure into an open-end ("evergreen") one. Procedures and arrangements to deal with retail investors complaints Yes No Don't know / no opinion / not relevant
ar in	proach if you responded yes: 5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. For the reasons mentioned earlier in this consultation it should be considered to convert the current ELTIF structure into an open-end ("evergreen") one. Procedures and arrangements to deal with retail investors complaints
ar in	oproach if you responded yes: 5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. For the reasons mentioned earlier in this consultation it should be considered to convert the current ELTIF structure into an open-end ("evergreen") one.
ap	oproach if you responded yes: 5000 character(s) maximum cluding spaces and line breaks, i.e. stricter than the MS Word characters counting method. For the reasons mentioned earlier in this consultation it should be considered to convert the current ELTIF
ap	oproach if you responded yes: 5000 character(s) maximum
	Don't know / no opinion / not relevant
	[®] No
	Yes
d)	Possibility to allow more frequent redemptions for retail investors
	Don't know / no opinion / not relevant
	No
	Yes
c)	Withdrawal period of two weeks
	II regime.

5000 character(s) maximum

approach if you responded yes:

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

f) Provisions related to the marketing of ELTIFs
Yes
No
Don't know / no opinion / not relevant
Please explain your answer to question 11.f, as well as your suggested approach if you responded yes:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
g) Other provisions and requirements related to retail investors
Yes
[©] No
Don't know / no opinion / not relevant

Question 12. Which safeguards, if any, should be introduced to or removed from the ELTIF framework to ensure appropriate suitability assessment and effective investor protection, while considering the specific risk and liquidity profile of ELTIFs, including sustainability risks, investment time horizon and risk-adjusted performance?

Please give examples where possible and present the benefits and disadvantages of your suggested approach, as well as potential costs of the change:

5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
5. Conflict of interests
Question 13. Are mandatory disclosures under the ELTIF framework sufficient for investors to make informed investment decisions?
Yes
No
Other
Don't know / no opinion / not relevant
Question 13.1 Please explain your position on your responses to question 13 including benefits and disadvantages of the potential changes as well as costs:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 14. Which elements of mandatory disclosure requirements, if any, should be tailored to the specific type of investor?

Please explain your position, including benefits and disadvantages of the potential changes as well as costs:

Question 15. Are the ELTIF rules on conflicts of interest appropriate and proportionate?

Yes

No

Other

Don't know / no opinion / not relevant

Question 15.1 Please explain how you think how should such rules on conflicts of interest be amended.

Please explain the benefits and disadvantages of the potential changes as well as costs, as well as how specifically such amendments could facilitate the effective management of conflicts of interests, co-investment strategies and indirect investment strategies:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Article 12 of the Regulation prevents the manager to acquiring any interest in the ELTIF other than holding its units or shares due to conflicts of interest between them. Allowing the ELTIF manager (as well as other funds managed by the same) to co-invest in the same underlying transactions as the ELTIF itself, or indirectly via another fund, is beneficial as it would demonstrate "skin in the game" (i.e., a common requirement in the alternative investment world). It would also facilitate fundraising and offer the manager greater leverage when negotiating the terms of the underlying investments, also to the advantage of all ELTIF investors

6. Borrowing of cash and leverage

Question 16. Which of the following policy choices related to the leverage of the ELTIF funds do you find most appropriate?

- Increasing total allowed leverage
- Decreasing total allowed leverage
- Maintaining the current leverage-related rules set out in the ELTIF regime intact
- Other
- Don't know / no opinion / not relevant

Question 16.1 Please explain your response to question 16 with the description of the advantages and disadvantages of your proposed approach, including its implications for ELTIF managers, the performance and risk and liquidity profile of the fund, the risk-adjusted returns of investors and the attractiveness of the ELTIF regime:

2000 character(s) maximum sluding spaces and line breaks, i.e. stricter than the MS Word characters counting method.	

Question 17. What should be the optimal maximum allowed net leverage allowed for ELTIF funds?

	1:
5000 character(s) n	maximum
including spaces a	and line breaks, i.e. stricter than the MS Word characters counting method.
	How should regulation of leverage for ELTIFs marketed to re lifferent from that of the ELTIFs marketed solely to profession ors?
Which safegua	ards are particularly relevant and appropriate, and why?
5000 character(s) n	maximum
including spaces a	and line breaks, i.e. stricter than the MS Word characters counting method.

Question 19. Do the requirements related to the "contracting in the same currency" as the assets to be acquired with borrowed cash, maturity-related rules and other limits on the borrowing of cash constitute significant limitations to the operations and leverage strategy of ELTIFs?

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estion 20) Please exr	olain which	regulator	v safe	guards, if any	v vou deem
	_		_	_	f liquidity, su	_
	financing		_		-	-
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Rules	on portfoli	o compo	sition a	nd div	/ersificatio	n

Question 21. Which of the following policy choices pertaining to the ELTIF

rules on diversification do you consider most appropriate?

34

- Requiring greater diversification
- Requiring less diversification
- Fewer regulatory requirements and more flexibility by ELTIF managers with respect to portfolio composition and diversification
- Maintaining the current rules pertaining to the portfolio composition and diversification set out in the ELTIF regime intact
- Other

Question 21.1 Please explain your response to question 21 with the description of the advantages and drawbacks of your preferred policy $a\ p\ p\ r\ o\ a\ c\ h\ .$

In particular, should you consider that the diversification and portfolio composition related rules under the ELTIF Regulation need to be amended, please explain, to what extent and why?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The portfolio composition and related diversification provisions of the Regulations deserve to be amended to introduce greater diversification. This could be achieved by (i) increasing the current 30% limit UCITS-eligible assets limit to a maximum of 50%, while (ii) further diversifying the remaining portion of the portfolio of (non-listed) eligible investment assets – which will consequently range from the current 70% maximum to a minimum of 50% - between other asset classes including other fund structures, real assets, fintech companies, companies with a market capitalisation above the current €500.000 threshold.

Experiences in relation to managing real asset portfolios suggests that the 10% exposure limit to instruments issued by a single portfolio undertaking is too restrictive. A higher limit should be considered with the possibility for the limit to be breached on a temporary basis during the ELTIF's capital accumulation process.

Question 22. Do you consider the minimum threshold of 70% of eligible assets laid down in Article 13(1) of the ELTIF Regulation to be appropriate?

Y	es

- No
- Other
- Don't know / no opinion / not relevant

Question 22.1 Please explain your position on your response to question 22 by assessing the advantages and drawbacks of your preferred policy option pertaining to asset diversification rules:

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luding spaces	and line breaks,	i.e. stricter tha	an the MS Word	d characters co	ounting method	

8. Redemption rules and life of ELTIFs

Question 23. Please provide a critical assessment of the impacts of the ELTIF Regulation rules on redemption policy and the life-cycle of ELTIFs, including the appropriateness of the ELTIF Regulation for the structuring of the ELTIF funds, taking into account the legitimate interests of the investors and achieving the stated investment objective of ELTIFs:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

We see the fixed maturity of the ELTIF structure as an important barrier for the ELTIF framework to be commercially attractive. Especially where the product is intended to also target retail investors. Retail investors are not used to redemption constraints and the ELTIF framework should allow for more frequent redemption periods. In addition aligning the ELTIF's life with that of its longest maturing asset when setting up the fund an ELTIF's portfolio is limited assets of a short duration to ensure a buffer exists between the life of the asset and the life of the fund. The ELTIFs' performance is at risk to suffer from being underinvested which reduces the structure's attractiveness in terms of capital efficiency compared to other AIFs that do not have a limited life and where managers can focus on generating long-term capital growth.

We therefore suggest removing the limited life feature of the ELTIF and harmonizing redemption terms. Liquidity management requirements and tools could complement these amendments.

Question 24. If longer-term investments were to be limited only to those with certain maturities, what threshold might be considered appropriate?

	Shorter	maturity	of	between	5	to	10	years
--	---------	----------	----	---------	---	----	----	-------

36

- Maturity of 5 years and more
- Only investments with a maturity +10 years
- Only investments with a maturity + 15 years
- Other possible maturity
- Don't know / no opinion / not relevant

Question 24.1 Please explain your answer to question 24:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The amended ELTIF structure should become open-end, offering managers the needed flexibility to choose their overall portfolio's maturity according to the strategy they wish to implement. Presently, an ELTIF's portfolio is significantly limited by those assets of a sufficiently short maturity to ensure a buffer exists between the life of the asset and the life of the fund. A notable side-effect of this is that ELTIFs' performance and returns suffer from a "cash drag", with the vehicle remaining therefore underinvested. This has reduced the structure's attractiveness in terms of capital efficiency compared to other (AIF) vehicles that do not have a limited life and where managers can remain focused on generating longer-term capital appreciation for their investors.

Question 25. If shorter-term investments were allowed to be included into the portfolio, what proportion of the portfolio should be permitted?

- 0% to 15%
- 15% to 30%
- Above 30%
- Other options
- Don't know / no opinion / not relevant

Question 25.1 Please explain your answer to question 25:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Please refer to our answers above. Shorter-term assets would tend to coincide with those that are UCITS-eligible. As indicated, to attract greater retail participation, we believe their respective proportion within the total ELTIF portfolio could be increased until maximum of 50% of the portfolio's total invested capital.

© Yes						
No						
Other						
Don't know / no opinion / not relevant						
uestion 26.1 Please explain your position on your responses to question 2 and provide for advantages and disadvantages of your policy choice from the erspective of ELTIF managers, ELTIF liquidity and risk profile, returns ovestors, and other regulatory aspects:						
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.						
In line with our preference to transform ELTIF into an open-end structure, we believe that foreseeing a "midterm" point for investors to redeem their units would not be fully consistent with such structure. Notwithstanding any indication of a recommended minimum holding period, we find that all investors should take advantage of more frequent redemption periods, starting with monthly, but also potentially quarterly, or even yearly. The ultimate redemption frequency should be left to the choice of the ELTIF manager, as highly dependent on the nature of the underlying portfolio assets and individual investor profiles.						
Question 27. Do you consider it appropriate to allow for regular redemptions or an "evergreen" vehicle approach (no maturity)?						

Question 26. Do you consider that "mid-term" redemption should be allowed?

Question 27.1 How frequent should ELTIF redemptions be, and if so, which additional safeguards would you consider necessary to cater for the illiquidity, redemptions and other fund cycle related aspects of the ELTIF framework?

5000 character(s) maximum

Don't know / no opinion / not relevant

O No

Other

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The fixed maturity of the ELTIF structure has made it of limited appeal, especially where the product is intended to also target retail investors. Retail investors are more familiar with an unlimited ("evergreen")

structure, which typically allows for more frequent redemption periods. Furthermore, by needing to align the ELTIF's life with that of its longest maturing asset at the time of authorisation, an ELTIF's portfolio is significantly limited by those assets of a sufficiently short duration to ensure a buffer exists between the life of the asset and the life of the fund. A side-effect of this is that ELTIFs' performance and returns suffer from a "cash drag", with the vehicle remaining therefore underinvested. This reduces the structure's attractiveness in terms of capital efficiency compared to other (AIF) vehicles that do not have a limited life and where managers can remain focused on generating longer-term capital appreciation for their investors.

Question 28. Is it appropriate to provide for any alternative regulatory approach with respect to the redemption rules or portfolio composition, diversification rules, etc. for ELTIFs during the ramp-up period in the ELTIFs' life-cycle?

Yes

- O No
- Other
- Don't know / no opinion / not relevant

Question 28.1 Please explain your position and provide for advantages and disadvantages of your policy choice:

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

An ELTIF's ramp-up period is by definition limited in time (e.g. from a minimum of twelve months to five years), from the moment of launch of the fund and/or compartment thereof, until the latter reaches its targeted minimum amount of capital. It is therefore important for the ELTIF manager to raise investor capital as soon as possible for the fund to deploy its intended strategy.

9. Secondary market and issuance of new units or shares

Question 29. Are the provisions of the ELTIF Regulation pertaining to the admission to the secondary market and the publication of "periodical reports" clear and appropriate?

5000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

suance of th thout a prio	Are the limitations of the ELTIF Regulation regarding the enew units or shares at a price below their net asset valure of those units or shares at that price to existinand appropriate?
1000 character(s) m	aximum
, ,	nd line breaks, i.e. stricter than the MS Word characters counting method.
	Should the provisions in the ELTIF framework related to the
suance of ne	w units or shares be amended, and if so how?
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cluding spaces ar	nd line breaks, i.e. stricter than the MS Word characters counting method.

10. Marketing strategy for ELTIFs and distribution related aspects

Question 32. What are the key limitations stemming from the ELTIF framework that you consider reduce the attractiveness of the ELTIF fund structure or the cross-border marketing and distribution of ELTIFs across the U n i o n ?
Please explain:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Question 33. Do you consider that review of the ELTIF rules related to the equal treatment of investors is warranted?
© Yes
O No
Other
Don't know / no opinion / not relevant
Question 33.1 Please explain your position on your answer to question 33:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

nvestors/group	of	investo
f possible, please provide a sp	pecific suggestion:	
5000 character(s) maximum	are allowed by MONG Assets	
including spaces and line breaks, i.e. stri	cter than the MS Word charact	ers counting method.
be offered or reserved to different types	of investors	
11. Miscellaneous Question 35. Is the effectiveneed egislation or existing market may have of "goldplating"	practices? Please pro	vide any examples y
Question 35. Is the effectivenes	practices? Please pro	vide any examples y

equirements for ELTIF managers or distributor ocal presence or otherwise prevent the marker or d e r	-
Please explain and provide specific examples:	
5000 character(s) maximum ncluding spaces and line breaks, i.e. stricter than the MS Word cha	aracters counting method.
Question 37. Which features of the current ELTIF	•
e defined in more detail and which should rrangements?	d be left to contractual
Please explain:	

nended, and	nich specific p how, in order or other burde	to lower	costs and	reduce co	mpliance
crease in mate restor protecti	erial risks from on?	the persp	ective of e	ffective supe	rvision o
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TIF regime is	ease elaborate appropriate	for the AIF	Ms falling	under Artic	le 3(2) o
ective 2011	/61/EU to h	nave an	incentive	to market	t ELTIF
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Question	41 You are kindly invited to make additional comments on this
consultat covered. I framewor	41. You are kindly invited to make additional comments on this on if you consider that some areas have not been adequately Please elaborate, more specifically, which amendments of the ELTIF could be beneficial in providing additional clarity and practical in facilitating the pursuit of the ELTIF strategy. Please include
consultat covered. I framewor guidance examples	on if you consider that some areas have not been adequately Please elaborate, more specifically, which amendments of the ELTIF

Question 42. Would you be willing to provide additional clarifications or follow-up input upon a direct request from the Commission services?
© Yes
© No
Under certain conditions
Question 42.1 Please specify under which conditions you would be willing to provide additional clarifications or follow-up input upon a direct request from the Commission services:
5000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.
Additional information
Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can

upload your additional document(s) here:

The maximum file size is 1 MB.

You can upload several files.

Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

Useful links

More on this consultation (https://ec.europa.eu/info/publications/finance-consultations-2020-eltif-review_en) Consultation document (https://ec.europa.eu/info/files/2020-eltif-review-consultation-document_en)

More on investment funds (https://ec.europa.eu/info/business-economy-euro/growth-and-investment/investment-funds_en)

Specific privacy statement (https://ec.europa.eu/info/law/better-regulation/specific-privacy-statement_en)

More on the Transparency register (http://ec.europa.eu/transparencyregister/public/homePage.do?locale=en)

Contact

fisma-eltif-public-consultation@ec.europa.eu